

[REDACTED]

**USTRANSCOM
JUSTIFICATION FOR AN EXCEPTION TO FAIR OPPORTUNITY**

PROGRAM/PROJECT: AT21 Business Process Management (BPM) Support

AUTHORITY: FAR 16.505 (b)(2)(i)(C)

1. CONTRACTING ACTIVITY.

United States Transportation Command, Directorate of Acquisition, DPO Support Division (USTRANSCOM/TCAQ-DPO), 508 Scott Drive, Scott AFB IL 62225-5327.

2. NATURE AND/OR DESCRIPTION OF THE ACTION BEING APPROVED.

USTRANSCOM/TCAQ-M requires other than full and open competition (an exception to the fair opportunity process) for sustainment support of the Government's enterprise BPM suite (i.e., webMethods®, CentraSite, Blaze Advisor, etc.) capabilities added to the AT21 BPM Task Order HTC711-08-D-2025-6S01. This limited source action will ensure all environments are appropriately configured with the latest production system patches and software versions that support the business architecture of the enterprise. This modification must be issued on a sole-source basis in the interest of economy and efficiency because it is a logical follow-on to an order already issued under the contract, and all awardees were given a fair opportunity to be considered for the original order. The task order was previously competed among the ENCORE II Indefinite-Delivery, Indefinite-Quantity (IDIQ) multiple award contract holders in accordance with the ENCORE II IDIQ ordering procedures.

In accordance with FAR 16.505(b)(2), this acquisition is being conducted under the authority of ordering under multiple award contracts – exceptions to the fair opportunity process. Award of a cost plus award ENCORE II task order to SAIC was completed in March 2010 to fulfill the scope of work that included design, development, delivery and installation of business process management (BPM) content and application routines into a fully configured BPM Suite. Shortly after contract award, the government modified SAIC's contract to include resources to assist in the stabilization and installation of the BPM Suite in the government's Common Development Environment (CDE) which the government had not adequately prepared prior to contract award. SAIC and the government have created a stable environment that is inextricably linked to the target CDE architecture leveraging significant subject matter expertise to ensure the BPM Suite functions while meeting all of the OSD DIACAP and cyber security requirements. Accordingly, a logical follow-on modification to add sustainment services (Task 12) is required to continue support. Only SAIC (1710 SAIC Drive, Mc Lean, VA 22102-3703) has immediate availability to the unique and specialized skills required to provide these sustainment services. Approval is required to add Task 12 services for 19 December 2011 thru 30 September 2012, as well as Option Period 3 and Option Period 4.

3. A DESCRIPTION OF SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS.

USTRANSCOM/TCAQ has a continued need to provide sustainment support of the Government's enterprise BPM suite (i.e., webMethods®, CentraSite, Blaze Advisor, etc.) capabilities. The contractor shall work in the Enterprise Integration Lab (EIL) to ensure all environments are appropriately configured with the latest production system patches and software versions that support the business architecture of the enterprise. In addition the contractor shall support BPR and webMethods® suite development resources in conjunction with combined Government and contractor Level 2 and 3 help desk requirements.

[REDACTED]

[REDACTED]

In accordance with FAR 16.505(b)(1)(i), fair opportunity was provided to all ENCORE II IDIQ contract holders for task order 6S01. This task order was awarded in March 2010 to SAIC.

The current obligated value of the AT21 BPM task order is [REDACTED]

The total estimated value of this action is [REDACTED] for Option Period #2, [REDACTED] for Option Period #3 and [REDACTED] for Option Period #4) based on the Independent Government Cost Estimate (IGCE).

4. IDENTIFICATION OF THE EXCEPTION TO FAIR OPPORTUNITY AND THE SUPPORTING RATIONALE, INCLUDING A DEMONSTRATION THAT THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS OR THE NATURE OF THE ACQUISITION REQUIRES USE OF THE EXCEPTION CITED.

FAR 16.505(b)(2)(i)(C) – The agency's need for these services is so urgent that only SAIC is capable of providing the services required at the level of quality required without resulting in unacceptable delays. The complexity of the webMethods environment in the Enterprise Integration Lab / Common Development Environment/Common Production Environment requires that SAIC as the developer perform the task of sustainment during the contract period to take advantage of current efficiencies and overcome any learning curve that would be associated with a new order. There is no configuration of webMethods similar to USTRANSCOM's environment in the commercial marketplace which precludes another webMethods vendor from sustaining the USTRANSCOM webMethods environment without a significant learning curve. Changing contractors at this point would cause undue harm to the certification and accreditation process which was granted by the USTRANSCOM Designating Accrediting Authority (DAA) for the time specified to achieve initial operational capability (IOC). Once the developments of the AT21 capabilities are complete, the sustainment of the webMethods environment will be stable enough for another vendor to complete it.

This sustainment support is needed immediately and for the duration of the contract and the process of competing this support would take 9-12 months to complete and would cost schedule delays to the AT21 program. The sustainment work being added to this contract is estimated to be [REDACTED] dollars over the next 3 years.

5. DETERMINATION BY THE CONTRACTING OFFICER THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE.

The Performance Work Statement (PWS) was revised by adding PWS paragraph 1.3.12 (Task Area 12 – Enterprise Capability and Tool Support). The Government anticipates awarding this task order modification under SAIC's current AT21 BPM Task Order. The Government will determine the pricing fair and reasonable by comparing the labor hours proposed by SAIC to the labor hours approved as fair and reasonable under the current task order, which was awarded competitively under the Encore II IDIQ Contract. TCAQ will also perform a thorough technical review of the labor hours and skill mix proposed by SAIC. Based on this approach, the Contracting Officer anticipates that a fair and reasonable price will be obtained.

[REDACTED]



6. ANY OTHER FACTS SUPPORTING THE JUSTIFICATION

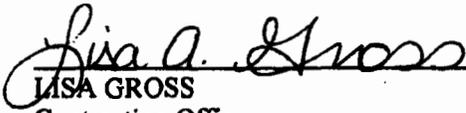
N/A

7. A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE EXCEPTION TO FAIR OPPORTUNITY BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SERVICES IS MADE.

N/A

8. CONTRACTING OFFICER CERTIFICATION.

I certify that the data supporting the recommended use of this justification for an exception to fair opportunity is accurate and complete to the best of my knowledge and belief.



LISA GROSS
Contracting Officer

8 Dec 2011
DATE

9. TECHNICAL AND REQUIREMENTS PERSONNEL CERTIFICATION.

I certify that the supporting data under my cognizance, which are included in this justification, are accurate and complete to the best of my knowledge and belief.



ROGER DISPOTO
Contracting Officer Representative

6 Dec 2011
DATE



[REDACTED]

CONTRACTING ACTIVITY: United States Transportation Command Directorate of Acquisition,
DPO Support Division, USTRANSCOM/TCAQ-DPO
508 Scott Drive, Bldg 1900W, Scott AFB IL 62225-5357

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ESTIMATED CONTRACT COST: [REDACTED] for Option Period #2, [REDACTED]
for Option Period #3 and [REDACTED] for Option Period #4
based on the Independent Government Cost Estimate (IGCE).

10. APPROVAL OFFICIAL CERTIFICATION:

REVIEWED:



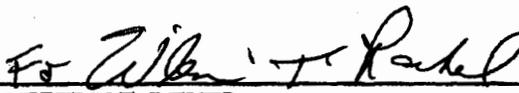
GAIL T. EVANS
Acting Chief, DPO Support Division

13 Dec 11
DATE



Office of the Staff Judge Advocate

12 DEC 2011
DATE

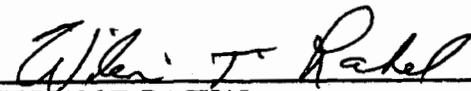


JEFFERY T. BEYER
Chief, Business Support and Policy Division

15 Dec 11
DATE

APPROVED:

I determine that the data supporting the recommended use of this justification for an exception to fair opportunity in accordance with FAR 16.505 (b)(2)(i)(C) is accurate and complete to the best of my knowledge and belief.



WILLIAM T. RACHAL
Competition Advocate

15 Dec 11
DATE

[REDACTED]