

**Joint Intermodal Working Group (JIWG)
Meeting Minutes
20 June 2012**

1. The Joint Intermodal Working Group (JIWG) meeting was held on 20 June 2012 at CGI Federal, Inc., 1100 New Jersey Ave, Suite 800, Washington DC. The meeting was attended by US Transportation Command (TCJ5/4-IS, Lead Co-Chair), Defense Logistics Agency (J332, Co-Chair), Joint Staff/J4-DD, OSD Transportation Policy, Army G4, Naval Supply Systems Command Global Logistics Support (NAVSUP GLS), OPNAV N41, USAF AFMC/SCMS, HQMC LPD-1, SDDC (both Global Container Management Office (GCM) & Army Intermodal Distribution and Platform Management Office (AIDPMO)), Joint Munitions Command (JMC) (via telecon), US Army Logistics Support Activity Packaging, Storage, and Containerization Center (LOGSA PSCC) (via telecon), Defense Standardization Program Office (DSPO) (via telecon), USCENTCOM J4-M, US Army South (USARSO), Air Mobility Command A4TR, and other DOD components. Agenda is at Tab 1. Attendance roster is at Tab 2.
2. Meeting opened with welcoming/administrative remarks by Mark Zielinski, CGI, and Tom Parker, JIWG Co-Chair. Meeting agenda was reviewed and meeting began.
3. Standards Committee (SC) Update. Mr. Tom Kozlowski, LOGSA PSCC (the Lead Standardization Activity for the MIL-STD-3037 project) and Chair of SC, presented (via teleconference) an update on committee activities and way ahead. Also on the teleconference were Darla Best, JMC, and Lloyd Thomas, DSPO. Items briefed were MIL-STD-3037 and the need to identify the next SC chairperson for FY13-14 from the Navy.
 - a. MIL-HDBK-138B, Guide to Container Inspection for Commercial and Military Intermodal Containers, is being converted to a MIL-STD-3037, Inspection Criteria for ISO Containers. Intent is to make the container inspection criteria mandatory for all DOD components and to incorporate it into contracts with commercial companies, as appropriate. Summary of actions completed was presented. Discussions centered on coordination with industry and what criteria are to be included in the MIL-STD-3037. JIWG voted to adopt IICL criteria (tolerances only) for general dry cargo containers at the 7 June 2010 JIWG meeting. DAC previously provided comparison between the existing MIL-HDBK-138B and IICL, 5th Edition. The USTRANSCOM Staff Judge Advocate (TCJA) has already determined there are no copyright issues if the new MIL-STD-3037 uses the same tolerances as IICL. However, there still needs to be movement on exactly what tolerances are included into the new standard, along with any narrative descriptions. This issue needs to be resolved soon so that a coordination draft can be completed and sent to the members of the SC and primary stakeholders. Comments will then be adjudicated and a formal first draft will be prepared and submitted in the Acquisition Streamlining and Standardization Information

System (ASSIST) database for formal review and comment by the standards community and industry. Once comments are adjudicated, LOGSA PSCC and the Army Research, Development, and Engineering Command (ARDEC) (the preparing activity) will submit details of the coordination process, a copy of the proposed MIL-STD-3037, and the Business Case Analysis to the Army Standardization Executive (ASE) at Headquarters, Army Materiel Command, for review and approval. Industry coordination needs to be completed prior to submission to the ASE. The discussion then centered on what companies or industry organizations/associations should be provided an opportunity to comment on MIL-STD-3037, and what questions industry might ask. IICL and the ISO Technical Committee 104 on Freight Containers were proposed. Sandy Gorba (SDDC AIDPMO) asked how MIL-STD-129 was coordinated with industry. Tom Kozlowski to provide answer. Lloyd Thomas, DSPO, offered to get guidance from his chain on which would be good organizations to coordinate with and provide recommendation. **Note: Follow up e-mail 20 June 2012 from Tom Kozlowski to Sandy Gorba provided information that MIL-STD-129 was coordinated by letter direct to companies, and the re-instatement of MIL-STD-147 was done through notification and briefs to ANSI MH1 standards committee (Materials Handling). Lloyd Thomas also followed up on 20 June 2012 with an e-mail to Sandy Gorba and Tom Kozlowski with guidance from Steve Lowell, DSPO. Mr. Thomas and Mr. Lowell recommended coordinating with IICL or IICL member companies, but concluded that coordination with ISO TC 104 or posting a notice in the Federal Register for comment was neither required nor recommended.**

TO JIWG VOTING MEMBERS: *We (TCJ5/4-IS) agree on not going to ISO TC 104 or posting a notice in the Federal Register for comment. We think that the coordination request ought to go directly to the head of IICL vice individual companies since an RFP for the new Container Master Streamlining Lease Contract will be released soon, and consulting with individual companies regarding the MIL-STD could be misconstrued as showing favoritism or providing competitive advantage. Request would ask IICL to distribute to their members for review and comment back to LOGSA PSCC, ARDEC and/or new chair SC. Additionally, we recommend coordinating the draft standard with the US Technical Advisory Group (TAG) to TC 104 consisting of representatives from various domestic industries and government agencies. Request would go to the Chair of US TAG to distribute to their members for review and comment back to LOGSA PSCC, ARDEC and/or new chair SC. Request your concurrence with this approach when you submit review/comments to minutes. Note: the above approach for coordination is adopted. JIWG voting members that responded to the request for coordination all concurred with minutes.*

Due outs:

Navy is next in rotation to chair the SC. Noel Smith, NAVSUP GLS and Navy representative to JIWG, will take for action to identify next chair for Standards Committee

before end of FY12.

SC Chair ICW AIDPMO and DAC will establish timeline for completion of coordinating draft and first draft of MIL-STD-3037 NLT 17 August 2012.

4. Container Management Tiger Team Update. Tom Parker presented an update briefing on findings and recommendations of the Joint Logistics Board Container Management Tiger Team's recommendations and findings. These are summarized on below tables. Only comment was from LTC Kaylor, CCJ4-M, that target for publishing revised CENTCOM LOI is mid-July 2012. **FOLLOW UP NOTE**: **JLB approved recommendations on 27 June 2012. This included the JIWG-approved, DSG-endorsed Container Management initiatives. Additionally, the JLB tasked the JIWG "to review the current OSD container management policy and provide recommendations to ensure a realistic and executable policy that supports improved container management and decreased costs."**

<u>Findings</u>	<u>Recommendations</u>
<ul style="list-style-type: none">• Doctrine, Policy and Procedures<ul style="list-style-type: none">• Sufficient; issue is noncompliance; lack of consequences• Training<ul style="list-style-type: none">• Significant SDDC training exists; JIWG working joint training effort• Senior Leader Emphasis<ul style="list-style-type: none">• Key to success in Iraq; needed in AFG at all levels• Universal Services Contract (USC)<ul style="list-style-type: none">• Apparent gap between OSD, Army policy and USC; how to "flex" contract as theater maturity changes• Funding for Detention<ul style="list-style-type: none">• Lack of agility is costing DOD; need process change• Single System Capability<ul style="list-style-type: none">• No ability to accelerate to affect immediate detention reduction	<ul style="list-style-type: none">• Senior Leader Emphasis<ul style="list-style-type: none">• Promulgate USCENTCOM/USTRANSCOM 8-star memo• Create GO/FO-focused metrics• Revise USCENTCOM LOI; enforce with theater FRAGO• Establish Container Management Assessment Team to evaluate top detention producers, review staffing levels• Universal Services Contract (USC)<ul style="list-style-type: none">• Establish USC Requirements Working Group under JIWG• Funding for Detention<ul style="list-style-type: none">• Identify/codify agile purchase process• Other<ul style="list-style-type: none">• <i>Improve coordination for push packages *</i>• Automate container asset visibility• Improve container property management• <i>Endorse ongoing JIWG initiatives *</i> <p><i>* Pending JLB approval / endorsement</i></p>

Container Management Tiger Team Findings and Recommendations

5. Container Management (CM) Initiatives Plan of Action Status. Updates on the CM initiatives were presented by the office of primary responsibility for each initiative.
- a. Single CM System Capability and Joint CM Training. Mark Larue, SDDC GCM, reported that CDR USTRANSCOM had approved funding for the Single CM System project, and that a contract will be created by SDDC G6 with award and development to commence in FY13

once funding received. SDDC will develop the overarching strategy and identify what capabilities to develop first to cover the required core competencies of CM. Phase 1 for incorporating core competencies will be done in CY13, and Phase 2 to complete initial operating capability will be done in CY14. Mark provided summary of near term initiatives for CM training that have been accomplished and actions that still need to be developed, such as including CM in future joint logistics courses, further integrating CM training for support contractors and other Army areas of concentration (quartermaster, ordnance, etc.). It was noted that previously, the Joint Staff/J4 rep to the DSG had taken the lead for joint training. **Tom Parker will follow up and find out more about this and provide feedback to the JIWG.**

b. Container Management/Sustainment CONOPS in OPLANS, CONPLANS, Global Campaign Plan-Distribution (GCP-D). Tom Parker provided update on actions taken on this initiative. Since last JIWG on 31 Oct 2011, TCJ5/4-IS has met with SDDC TEA/JDPAC and discussed Container Requirements Study, and has submitted comments to the Joint Staff/J4 on the Joint Strategic Capabilities Plan (JSCP) Mobility Supplement. **TCJ5/4-IS and Army G4 will share their input/comments to the JSCP.** During the brief, several of the Service representatives asked if TCJ5/4-I was looking at incorporating container management in the GCP-D since GCP-D is linked to COCOM theater distribution plans. There was also discussion about each COCOM's Integrated Distribution Lanes (IDLs) and the COCOM vision that guided IDL development; container management concepts may be imbedded in the IDLs. **It was recommended that COCOMs brief their IDLs to the JIWG at the next meeting.**

c. Multi-Service Container Management Tactics, Techniques, and Procedures (TTP). CW3 Steve Matthews told the group that the Army TTP 4-12 has slipped and the draft will not be ready for coordination until FY13. Army feels that more involvement by the Joint Staff J7 is required. Joint Staff J7 does not write doctrine or TTP, but rather, they administer the Joint Doctrine Program. Each doctrinal publication has a Joint Staff sponsor which is one of the J-staff directorates. The Joint Staff/J4 is the sponsor for Joint Pub 4-09, Distribution Operations, where container management is broadly addressed. They were also the sponsor for the cancelled Joint Pub 4-01.7, JTTP for Use of Intermodal Containers in Joint Operations. Each doctrinal or TTP publication is also assigned a Lead Agent, and USTRANSCOM is lead agent for JP 4-09 and was the Lead Agent for JP 4-01.7. Tom Parker offered assistance, if needed. It was noted that the DTR assigns to the Department of the Army the responsibility to develop TTP ICW DOD Components for containers for the joint community. **Tom Parker will follow up and look at ways to support or assist in developing multi-service/joint TTP. [NOTE: During its 27 June meeting, members of the JLB expressed interest in the TTP and support its development.]**

6. JIWG Charter Revision. The discussions on the proposed revisions to the JIWG charter centered primarily on paragraph 2.3.2 regarding JIWG's role as a coordinating and validating

authority for intermodal initiatives entering the Joint Capabilities Integration Development System (JCIDS). To facilitate discussion on this aspect of the charter, Mr. Parker presented a briefing on the JCIDS process. Key discussion point was where should the JIWG engage in intermodal system/platform initiatives (i.e., as the clearinghouse for all intermodal system/platform candidates whether they enter JCIDS or not, or during the JCIDS “Document Submission, Gatekeeping, and Process Metrics” phase). Mr. Parker proposed the JIWG adopt/adapt the process used by the Joint Weapon Safety Technical Advisory Panel (JWSTAP) published in the JCIDS Manual as a template for the JIWG to follow.

USTRANSCOM TCJ5/4-IS will develop a proposed JIWG/JCIDS procedure and staff with members. Noel Smith, NAVSUP GLS, and Navy representative to the JIWG, then recommended changing the word ‘validating’ to ‘endorsing.’ No decisions were made. JIWG voted to leave paragraph 2.3.2 as it is currently written in the JIWG Charter (August 2009), and USTRANSCOM TCJ5/4-IS will send out revised language again for coordination. All other proposed charter revisions were unanimously approved by a 7-0 vote. JIWG voted to accept the administrative changes proposed for paragraph 5.2 relating to methods for JIWG to conduct its meetings. JIWG voted not to accept the proposed change to paragraph 5.3 which dealt with forwarding issues with tie-votes to the Distribution Steering Group for decisions, and to leave the language as follows: “When a quorum is present, a majority (i.e., a majority of the votes cast) is sufficient for the adoption of any motion. In the event of a tie vote, the motion fails.”

7. Automated Container Asset Reporting. Mark LaRue (SDDC GCM) briefed the JIWG on an SDDC initiative to better leverage automated container asset visibility technologies to decrease reliance on manual data entry and improve container visibility, including a proposed timeline and mission analysis supporting this initiative.
8. Logistics Innovation Agency (LIA) Intermodal Project Overview. Mr. Bill Jarrett (LIA) provided an information briefing on the Next Generation Wireless Communication (NGWC) and various logistics applications NGWC supports, including satellite enabled container tracking and monitoring.
9. DOD Container Requirements Study. Mr. Jeff Gulick (SDDC TEA) provided an overview of the Joint Distribution Process Analysis Center (JDPAC) Container Requirements Study. The study supports the DODI 4500.57 requirement to determine appropriate levels of DOD-owned, leased and carrier-provided containers to support DOD needs. Mr. Gulick discussed the study objectives/scope, key stakeholders, facts and assumptions bearing on the study, the study methodology and way ahead. No objections/concerns to the study approach were voiced, and JIWG members concurred with the way ahead as briefed.
10. DOD Intermodal Equipment Leasing Support Services. Ms. Sandy Gorba (SDDC GCM AIDPMO) discussed key features of the Container Management Streamlining Master Lease Contract and proposed timeline for the contract solicitation/award.

11. DLA/Service Plans for Retrograde Sustainment/Unit Cargo. Mr. Tom Adissi, HQ DLA, provided an overview of DLA operations in Afghanistan (sustainment, distribution, and disposition services)
12. DOD Biennial ISO Container Inventory. Ms. Gorba provided an update and current status of the Biennial Container Inventory. Discussed what each of the Services is doing to support the inventory, the fact that the inventory period has been extended by one month (1 Jan – 30 Jul 12), and noted continued improvement over the 2010 inventory.
13. Prior to adjournment, Ms. Gorba reported a potential issue regarding ISO container registration, specifically registration of the ISO Alpha codes (e.g., USAU, USNU, USFU, USMU) with B.I.C. (the *Bureau International des Containers*) and whether payment of an annual renewal fee (approx \$3500 fee) applies. Per the B.I.C. website, only ISO Alpha-codes for identification of container owners registered with B.I.C. may be used as unique identity marking of containers in all international transport and customs declaration documents. [NOTE: The following information was gleaned from the B.I.C. website following the JIWG]:

1. ISO - STANDARD 6346-1995.

The ISO Standard 6346-1995 nominates B.I.C. as the exclusive Registrar for registering and protecting the alpha-codes for all ISO containers in International Trade.

2. WCO [World Customs Organization] – Istanbul Convention.

In its 2010 revision, the Istanbul Convention was modified in the same way that the Customs Convention for Containers. Thereby, they both make now reference to the ISO Standard 6346, which nominates B.I.C. as the exclusive Registrar for the owners or principal operators' containers identification prefixes ; thus requiring the registration of container BIC-code mandatory.

Registration with BIC will ensure hassle-free movement of containers in International Trade.

3. RATIONALE

All containers used in international trade must have a 4-letter alpha code ending with "U", and that they must be registered with B.I.C.

In general, any container carrying a CSC plate (Convention for Safe Container – 1972) is likely to be used in international trade, and therefore must have a BIC registered alpha code ending with U.

All Carriers are required to report to Customs administrations, and other appropriate authorities, where applicable, the identification of the containers –including SOC

(Shipper Owned Containers) - they are transporting. This is included with the advanced cargo declarations under the national cargo risk assessment programs, pursuant to the World Customs Organization's SAFE Framework of Standards. Each Carrier must rely on what is physically marked on the container, its alpha code and unit number when taking its custody.

Sandy Gorba will follow up on this issue and advise the JIWG of her findings.

14. Mr. Parker thanked Air Mobility Command (AMC) for their renewed participation in the JIWG and invited AMC and all JIWG members to use the call for agenda topics to bring issues before the JIWG.